

VALUE THE difference

December 11, 2017

To the North Monterey County Unified School District Governing Board and Citizens' Oversight Committee Moss Landing, California

We have audited the financial statements of the Building Fund (Measure H) of North Monterey County Unified School District for the year ended June 30, 2017. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information to you in our engagement letter dated September 26, 2017. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by North Monterey County Unified School District are described in Note 1 to the financial statements. There were no changes in accounting policies in the current year. We noted no transactions entered into by the District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There were no sensitive estimates affecting the Building fund financial statements.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no corrected or uncorrected misstatements of the financial statements.

North Monterey County Unified School District Governing Board and Citizens' Oversight Committee Page 2

#### Disagreements With Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated December 11, 2017.

#### Management Consultations With Other Independent Accountant

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the District's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

Varinet, Trine, Tay + Co. LLP

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the North Monterey County Unified School District Governing Board and Citizens' Oversight Committee and management of North Monterey County Unified School District and is not intended to be and should not be used by anyone other than these specified parties.

Fresno, California December 11, 2017

#### NORTH MONTEREY COUNTY UNIFIED SCHOOL DISTRICT

# BUILDING FUND (MEASURE H) FINANCIAL AND PERFORMANCE AUDITS

**JUNE 30, 2017** 

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#### NORTH MONTEREY COUNTY UNIFIED SCHOOL DISTRICT

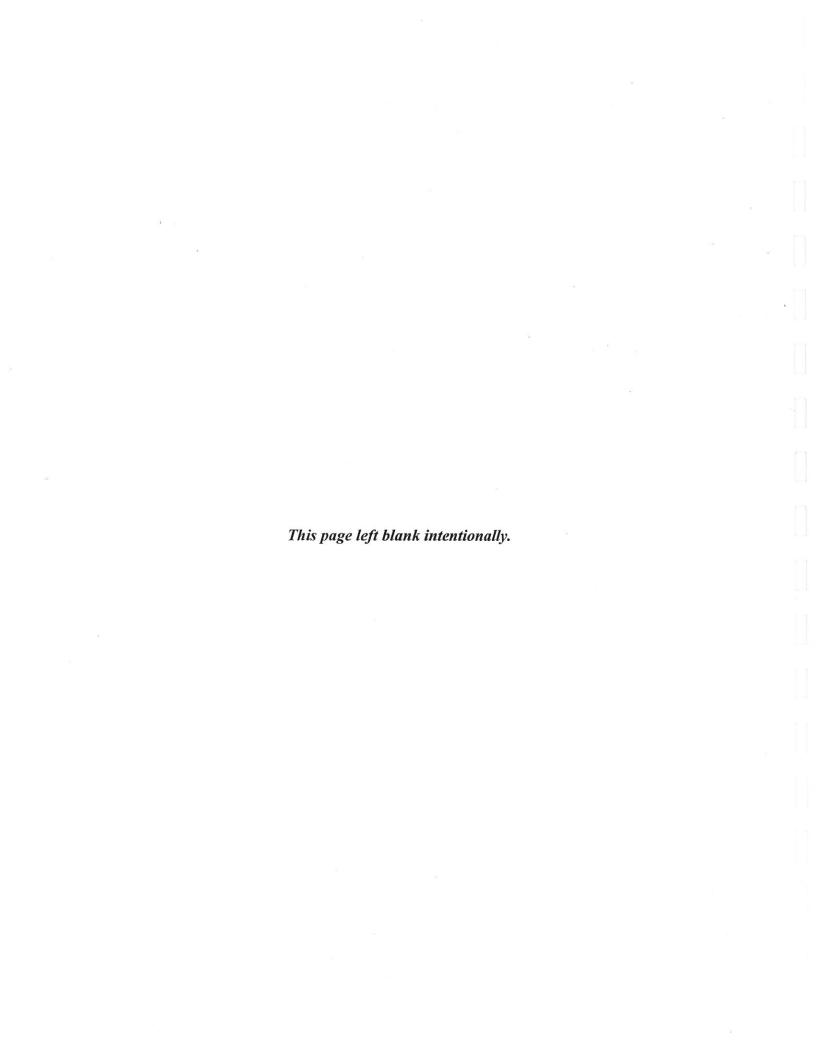
#### BUILDING FUND (MEASURE H) FINANCIAL AUDIT

**JUNE 30, 2017** 

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FINANCIAL SECTION







#### INDEPENDENT AUDITOR'S REPORT

Governing Board and Citizens Oversight Committee North Monterey County Unified School District Moss Landing, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the North Monterey County Unified School District's (the District), Building Fund (Measure H), as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statement in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Building Fund (Measure H) of the North Monterey County Unified School District at June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure H, and are not intended to present fairly the financial position and changes in financial position of North Monterey County Unified School District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

Our audit was conducted for the purpose of forming opinions on the financial statements of the North Monterey County Unified School District's Building Fund (Measure H). The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Variout, Trine, Tay + Co. LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2017, on our consideration of the District's Building Fund (Measure H) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's Building Fund (Measure H) internal control over financial reporting and compliance.

Fresno, California

December 11, 2017

# **BALANCE SHEET JUNE 30, 2017**

ASSETS		
Deposits and investments	\$	9,775,569
Accounts receivable	400000000000000000000000000000000000000	33,169
<b>Total Assets</b>	\$	9,808,738
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts payable	\$	3,588
FUND BALANCE		
Restricted		9,805,150
Total Liabilities and		
Fund Balance	\$	9,808,738
	and the second	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2017

REVENUES	
Interest	\$ 171,358
Other local revenue	317,036
Total Revenues	488,394
EXPENDITURES	
Classified salaries	159,489
Employee benefits	57,817
Materials and supplies	145
Noncapitalized equipment	138,073
Professional/consulting services and operating expenditures	101,377
Capital outlay	7,598,233
Total Expenditures	8,055,134
DEFICIENCY OF REVENUES OVER EXPENDITURES	(7,566,740)
Other Financing Sources:	
Other sources	8,096,750
NET CHANGE IN FUND BALANCE	530,010
FUND BALANCE - BEGINNING	9,275,140
FUND BALANCE - ENDING	\$ 9,805,150

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the North Monterey County Unified School District Building Fund (Measure H) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The North Monterey County Unified School District Building Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

#### **Financial Reporting Entity**

The financial statements include only the Building Fund of the North Monterey County Unified School District used to account for Measure H projects. This Fund was established to account for the expenditures of general obligation bonds issued under Measure H. These financial statements are not intended to present fairly the financial position and results of operations of the North Monterey County Unified School District in compliance with accounting principles generally accepted in the United States of America.

#### **Fund Accounting**

The operations of the Building Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Basis of Accounting**

The Building Fund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

#### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### **Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

#### Fund Balance - Building Fund (Measure H)

As of June 30, 2017, fund balances of the governmental funds are classified as follows:

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### **New Accounting Pronouncements**

In May 2017, the GASB issued Statement No. 86, Certain Debt Extinguishment Issues. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Early implementation is encouraged.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### **NOTE 2 - INVESTMENTS**

#### **Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes: securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

#### **Investment in County Treasury**

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fairly value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

	Maximum	Maximum	Maximum
Authorized	Remaining	Percentage	Investment
Investment Type	Maturity	of Portfolio	in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool. The District maintains a Building Fund (Measure H) investment of \$9,775,569 with the Monterey County Investment Pool, with an average maturity of 398 days.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### **NOTE 3 - FAIR VALUE MEASUREMENTS**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Monterey County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

#### **NOTE 4 - ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2017, consisted of the following:

Interest

\$ 33,169

#### **NOTE 5 - ACCOUNTS PAYABLE**

Accounts payable at June 30, 2017, consisted of the following:

Vendor payables

\$ 3,588

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### **NOTE 6 - COMMITMENTS AND CONTINGENCIES**

#### **Construction Commitments**

As of June 30, 2017, the Building Fund (Measure H) had the following commitments with respect to the unfinished projects:

	Ro Co	Expected Date of Completion	
Measure H Projects	Co		
Boiler/heating project	\$	159,723	11/30/17
Synthetic turf		103,678	11/10/17
North Monterey County High School athletic field		612,309	11/10/17
Total	\$	875,710	

#### Litigation

The District is not currently a party to any legal proceedings regarding bond projects.

**SUPPLEMENTARY INFORMATION** 

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# SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

#### **Bonded Debt (Measure H)**

On May 14, 2014, the District issued Election of 2013, Series A General Obligation Bonds in the principal amount of \$15,500,000. The Series A Bonds represent the first issuance of bonds under the 2013 Authorization. The Bonds were issued to finance the acquisition and construction of educational facilities and projects, and to pay the costs of issuance of the Bonds. The bonds were issued as current interest bonds with interest payable semiannually on May 1 and November 1 of each year, commencing November 1, 2014. The Bonds mature through May 1, 2044.

On August 3, 2016, the District issued Election of 2013, Series B General Obligation Bonds in the principal amount of \$8,300,000. The Series B Bonds represent the second and final issuance of bonds under the 2013 Authorization. The Bonds were issued to finance the acquisition and construction of educational facilities and projects, and to pay the costs of issuance of the Bonds. The bonds were issued as current interest bonds with interest payable semiannually on May 1 and November 1 of each year, commencing February 1, 2017. The Bonds mature through May 1, 2044.

The outstanding general obligation bonded debt under Measure H is as follows:

				Bonds				Bonds
Issue	Maturity	Interest	Original	Outstanding				Outstanding
Date	Date	Rate %	Issue	July 1, 2016	Issued	R	edeemed	June 30, 2017
2014	2044	2.00-4.00	\$ 15,500,000	\$ 14,520,000	\$ -	\$	40,000	\$ 14,480,000
2017	2044	2.50	8,300,000		8,300,000		180,000	8,120,000
Total				\$ 14,520,000	\$ 8,300,000	\$	220,000	\$ 22,600,000

# SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

#### **Debt Service Requirements to Maturity**

#### 2013, Series A General Obligation Bonds

The bonds mature as follows:

	Interest to					
Maturity		Principal	Maturity		742	Total
2018	\$	60,000	\$	613,256	\$	673,256
2019		80,000		610,856		690,856
2020		100,000		607,656		707,656
2021		120,000		603,656		723,656
2022		145,000		601,256		746,256
2023-2027		1,100,000		2,938,783		4,038,783
2028-2032		1,965,000		2,691,362		4,656,362
2033-2037		3,295,000		2,092,250		5,387,250
2038-2042		5,085,000		1,155,650		6,240,650
2043-2044		2,530,000		152,000		2,682,000
Total	\$	14,480,000	\$	12,066,725	\$	26,546,725
	200				-	

#### 2013, Series B General Obligation Bonds

		Interest to					
Maturity	Principal	Maturity	Total				
2018	\$ 100,000	\$ 239,976	\$ 339,976				
2019	100,000	237,974	337,974				
2020	110,000	235,976	345,976				
2021	120,000	233,774	353,774				
2022	130,000	231,376	361,376				
2023-2027	855,000	1,102,576	1,957,576				
2028-2032	1,265,000	947,512	2,212,512				
2033-2037	1,785,000	708,324	2,493,324				
2038-2042	2,400,000	412,650	2,812,650				
2043-2044	1,255,000	58,200	1,313,200				
Total	\$ 8,120,000	\$ 4,408,338	\$ 12,528,338				

See accompanying note to supplementary information.

RECONCILIATION OF ANNUAL FINANCIAL REPORT WITH AUDITED BUILDING FUND (MEASURE H)
JUNE 30, 2017

There were no adjustments to the Unaudited Actual Building Fund (Measure H), which required reconciliation to the audited financial statements at June 30, 2017.

See accompanying note to supplementary information.

# NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2017

#### **NOTE 1 - PURPOSE OF SCHEDULES**

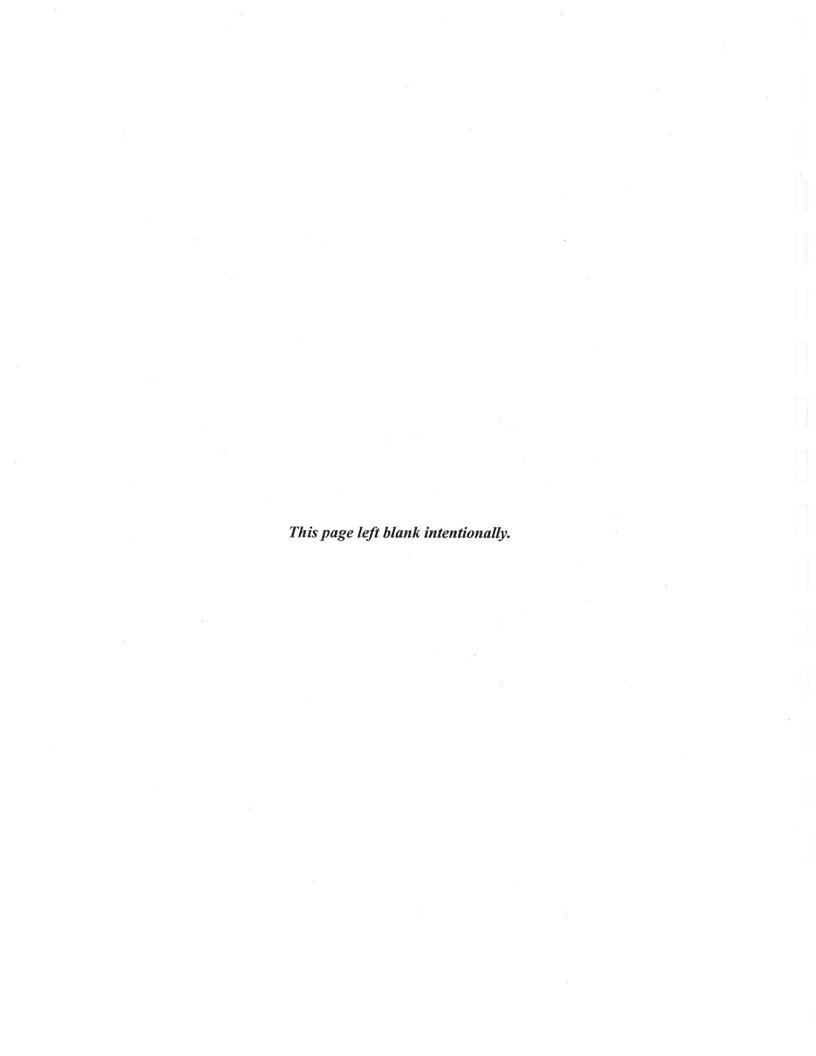
#### **Schedule of Long-Term Obligations**

This schedule provides a debt repayment schedule associated with the bond proceeds received through issuance of Building Fund (Measure H) obligations.

#### Reconciliation of Annual Financial Report With Audited Building Fund (Measure H)

This schedule provides the information necessary to reconcile the fund balance of the Building Fund (Measure H) reported on the Unaudited Actual Financial Report to the audited financial statements.

OTHER INDEPENDENT AUDITOR'S REPORT







# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board and Citizens Oversight Committee North Monterey County Unified School District Moss Landing, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying financial statements of the North Monterey County Unified School District (the District) Building Fund (Measure H), as of and for the year ended June 30, 2017, and the related notes of the financial statements, and have issued our report thereon dated December 11, 2017.

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure H, and are not intended to present fairly the financial position and changes in financial position of North Monterey County Unified School District in accordance with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered North Monterey County Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the North Monterey County Unified School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the North Monterey County Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be, significant deficiencies or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether North Monterey County Unified School District's Building Fund (Measure H) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fresno, California

Varinet, Trine, Vag + Co. LLP

December 11, 2017

SCHEDULE OF FINDINGS AND QUESTIONED COSTS



# FINANCIAL STATEMENT FINDINGS JUNE 30, 2017

None reported.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2017

There were no audit findings reported in the prior year's schedule of financial statement findings.

#### NORTH MONTEREY COUNTY UNIFIED SCHOOL DISTRICT

# BUILDING FUND (MEASURE H) PERFORMANCE AUDIT

**JUNE 30, 2017** 

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#### INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board and Citizens Oversight Committee North Monterey County Unified School District Moss Landing, California

We were engaged to conduct a performance audit of the North Monterey County Unified School District (the District) Building Fund (Measure H) for the year ended June 30, 2017.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Building Fund (Measure H) funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution.

Fresno, California

December 11, 2017

Variout, Trine, Vag + Co. LLP

#### **JUNE 30, 2017**

#### **AUTHORITY FOR ISSUANCE**

The bonds are issued pursuant to the Constitution and laws of the State of California, including the provisions of Article 4.5 of Chapter 3 of part 1 of Division 2 of Title 5 (commencing with section 53506) of the California Government Code. The Bonds are authorized to be issued pursuant to a resolution, adopted by the Board of Education of the District on April 17, 2014.

The District received authorization at election held on November 5, 2013, to issue bonds of the District in aggregate principal amount not to exceed \$23,800,000, to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District.

On May 14, 2014, the District issued Election of 2013, Series A General Obligation Bonds in the principal amount of \$15,500,000. The bonds were issued as current interest bonds with interest payable semiannually on May 1 and November 1 of each year, commencing November 1, 2014. The Bonds mature through May 1, 2044. This was the first issuance under Measures H.

On August 3, 2016, the District issued Election of 2013, Series B General Obligation Bonds in the principal amount of \$8,300,000. The bonds were issued as current interest bonds with interest payable semiannually on May 1 and November 1 of each year, commencing February 1, 2017. The Bonds mature through May 1, 2044. The Series B Bonds represent the second and final issuance of bonds under the Measure H.

#### PURPOSE OF ISSUANCE

The bonds are being issued to (a) finance the acquisition and construction of educational facilities and projects which were described in the ballot measure approved by the electors of the District on November 5, 2013, which authorized the issuance of general obligation bonds in the maximum aggregate principal amount of \$23,800,000 (the "2013 Authorization"), and (b) pay for costs of issuance of the bonds. Specific ballot language is as follows:

"To renovate and modernize aging school facilities and classrooms, upgrade libraries, replace leaking and deteriorating roofs, improve energy efficiency by upgrading heating, electrical and plumbing systems, upgrade athletic facilities, upgrade access to instructional technology, and improve school safety and security, shall the North Monterey County Unified School District be authorized to issue \$23,800,000 in bonds at legal interest rates with no funds for administrator salaries and an appointed Independent Citizens' Oversight Committee to monitor all bond expenditures"

#### **JUNE 30, 2017**

#### **AUTHORITY FOR THE AUDIT**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

- 1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
- The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
- 3. Requires the school district to appoint a citizen's oversight committee.
- 4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
- Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

#### **OBJECTIVES OF THE AUDIT**

- 1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure H.
- 2. Determine whether salary transactions charged to the Building Fund were in support of Measure H and not for District general administration or operations.

#### **JUNE 30, 2017**

#### SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2016 to June 30, 2017. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2017, were not reviewed or included within the scope of our audit or in this report.

#### PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2017 for the Building Fund (Measure H). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIIIA, Section 1(b)(3)(C) of the California Constitution and Proposition 39 as to the approved bond projects list. We performed the following procedures:

- We selected a sample of expenditures for the period starting July 1, 2016 and ending June 30, 2017, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
- 2. Our sample included transactions totaling \$5,691,917. This represents 71 percent of the total construction related expenditures of \$8,055,134.
- 3. We verified that funds from the Building Fund (Measure H) were expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

#### CONCLUSION

The results of our tests indicated that, in all significant respects, the North Monterey County Unified School District has properly accounted for the expenditures held in the Building Fund (Measure H) and that such expenditures were made for authorized Bond projects. We also determined that the funds were not used for administrative salaries other than bond project administration.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2017

None reported.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2017

There were no audit findings reported in the prior year's schedule of financial statement findings.